LEGISLATION AND POLICY

FY 1995 Security Assistance Funding Allocations

By

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On 23 November 1994, the Department of State notified the Senate and the House of Representatives of the allocation of funds which the Executive Branch intends to make available for security assistance programs in Fiscal Year 1995. The funding allocations for FY 1995 were constrained by Congressional funding reductions of $161.971 million and $61.1 million, respectively, to the Administration's requests for the Foreign Military Financing Program and the Economic Support Fund. These shortfalls, together with FY 1995 unbudgeted requirements for Haiti, severely reduced the flexibility of the Executive Branch in allocating scarce discretionary resources.

The FY 1995 allocations are based on the funding levels established in the Foreign Operations, Export Financing, and Related Programs Appropriations Act, 1995 (P.L. 103-306, dated 23 August 1994). DISAM's analysis of this legislation appeared in the Fall 1994 issue of *The DISAM Journal,* (pp. 15-49), prior to the announcement of the FY 1995 funding allocations; the funding tables presented herein, covering FMFP, IMET, ESF, and PKO, update the previous article.

Table 1

PROMOTING PEACE, AND REGIONAL PEACE AND SECURITY

Military Financing
Foreign Military Financing Loans (FMF-L)
FY1994 and FY1995 Funding
(Dollars in Millions) (C - Ceiling)

Country/Program by Geographical Region	FY1994 FMF-L Allocations	FY1995 Budget Request	FY 1995 FMF-L Allocations [1]
EUROPE			
Greece	$283.500C	$317.000	$255.150C
Portugal	81.000C	0.000	0.000
Turkey	405.000C	453.000	364.500C
FMF Loan Totals	769.500	770.000	619.650

Table 2

PROMOTING PEACE, AND REGIONAL PEACE AND SECURITY

Military Financing
Foreign Military Financing Grants (FMF-G)
FY 1994 and FY 1995 Funding
(Dollars in Millions) (E - Earmark)

Country/Program by Geographical Region	FY1994 FMF-G Allocations	FY1995 Budget Request	FY 1995 FMF-G Allocations [1]
NEAR EAST			
Egypt	$1,300.000E	$1,300.000	$1,300.000E
Israel	1,800.000E	1,800.000	1,800.000E
Jordan	9.000	7.300	7.300
Subtotals	3,109.000	3,107.300	3,107. 300
AMERICAN REPUBLICS AND CARIBBEAN			
Belize	0.160	00.000	0.000
Bolivia	2.967	10.400	2.829
Colombia	7.700	16.500	10.000
Dominican Republic	0.300	0.000	0.000
Eastern Caribbean	0.390	0.000	0.000
Ecuador	0.130	0.100	0.000
Guyana	0.180	0.000	0.000
Haiti	0.000	0.000	3.000
Jamaica	0.300	0.000	0.000
Trinidad & Tobago	0.100	0.000	0.000
Subtotals	12.227	27.000	15.829
AFRICA			
Ghana	0.285	0.000	0.000
Ethiopia	0.200	0.000	0.000
Subtotals	0.485	0.000	0.000

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FMF Grants, Table 2 (Continued)

SECURITY ASSISTANCE PROGRAMS BY FUNCTION	FY1994 FMF-G Allocations	FY1995 Budget Request	FY 1995 FMF-G Allocations
EUROPE			
Poland	0.000	0.000	1.000
Subtotals	0.000	0.000	1.000
MISCELLANEOUS			
FMFP Operating Expenses	23.558C	23.600	22.150C
Landmine Clearing & Training	2.500	5.000	5.000
Subtotals	26.058	28.600	27.150
GRANT PROGRAM TOTALS	$3,918.779	$3,932.458	$3,151.279
FMFP GRAND TOTALS	$3,917.270	$3,932.900	$3,770.929

Source: FY1994 FMFP funding allocations, and budget request and allocation levels for FY 1995 are identified in Department of State letters to the Speaker of the House of Representatives and to the President of the Senate, dated 23 November 1994.

Table 3

DIRECT TRAINING
[International Military Education And Training (IMET)]

FY1995 Funding
(Dollars in Millions)

For FY1995, the new term "Direct Training" embraces all programs previously identified as International Military Education and Training (IMET). Funding for Direct Training was requested under two foreign policy objectives: "Building Democracy" and "Promoting Peace" (the latter including both Peacekeeping and Regional Peace and Security).

REGION	FY 1994 IMET Allocations	FY1995 Request for Building Democracy	FY1995 Request for Regional Peace & Security	FY 1995 IMET Allocations
NEAR EAST				
Algeria	$0.056	$0.000	$0.075	$0.075
Bahrain	0.056	0.000	0.075	0.075
Egypt	0.800	0.000	1.000	1.000
Jordan	0.800	0.000	1.000	1.000
Lebanon	0.304	0.000	0.400	0.400
Morocco	0.528	0.000	0.800	0.800
Oman	0.054	0.000	0.110	0.110
Tunisia	0.500	0.000	0.800	0.800
Regional Totals	3.098	0.000	4.260	4.260
AFRICA				
Benin	0.099	0.100	0.000	0.100
Botswana	0.364	0.100	0.000	0.100
Burundi	0.000	0.100	0.000	0.100
Cameroon	0.100	0.000	0.000	0.000
Cape Verde	0.000	0.075	0.000	0.075
Central African Republic	0.000	0.100	0.000	0.175
Chad	0.225	0.175	0.000	0.175
Congo	0.109	0.150	0.000	0.175
Cote d'Ivoire	0.150	0.150	0.000	0.150
Djibouti	0.106	0.150	0.000	0.120
Eritrea	0.082	0.200	0.000	0.200

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IMET, Table 3 (Continued)

REGION	FY 1994 IMET Allocations	FY1995 Request for Building Democracy	FY1995 Request for Regional Peace & Security	FY 1995 IMET Allocations
Ethiopia	0.113	0.250	0.000	0.250
Gambia, The	0.100	0.100	0.000	0.000
Ghana	0.229	0.200	0.000	0.200
Guinea	0.088	0.150	0.000	0.175
Guinea-Bissau	0.102	0.075	0.000	0.075
Kenya	0.288	0.200	0.000	0.280
Lesotho	0.000	0.050	0.000	0.050
Malawi	0.125	0.125	0.000	0.125
Mali	0.134	0.130	0.000	0.155
Mozambique	0.000	0.125	0.000	0.125
Namibia	0.220	0.150	0.000	0.150
Niger	0.200	0.000	0.200	0.200
Rwanda	0.075	0.150	0.000	0.000
Sao Tome & Principe	0.000	0.075	0.000	0.075
Senegal	0.450	0.000	0.100	0.100
Sierra Leone	0.000	0.000	0.000	0.050
South Africa	0.104	0.250	0.000	0.250
Swaziland	0.000	0.050	0.000	0.050
Tanzania	0.114	0.100	0.000	0.100
Uganda	0.128	0.150	0.000	0.150
Zambia	0.075	0.100	0.000	0.100
Zimbabwe	0.241	0.000	0.250	0.250
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Regional Totals	4.021	3.730	0.550	4.280
AMERICA REPUBLICS AND CARIBBEAN				
Argentina	0.102	0.000	0.100	0.100
Bahamas	0.011	0.000	0.000	0.000
Belize	0.050	0.040	0.000	0.040
Bolivia	0.439	0.350	0.000	0.350
Brazil	0.096	0.000	0.100	0.100
Chile	0.097	0.000	0.100	0.100
Colombia	0.900	0.600	0.000	0.600
Costa Rica	0.101	0.000	0.050	0.050
Dominican Republic	0.308	0.000	0.200	0.200
Eastern Caribbean	0.239	0.000	0.200	0.200
Ecuador	0.379	0.000	0.300	0.300

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IMET, Table 3 (Continued)

REGION	FY 1994 IMET Allocations	FY1995 Request for Building Democracy	FY1995 Request for Regional Peace & Security	FY 1995 IMET Allocations
AMERICAN REPUBLICS AND CARIBBEAN, Cont'd				
El Salvador	0.400	0.400	0.000	0.400
Guatemala	0.036	0.200	0.000	0.200
Guyana	0.005	0.075	0.000	0.075
Honduras	0.524	0.325	0.000	0.325
Jamaica	0.201	0.000	0.170	0.170
Mexico	0.201	0.000	0.200	0.200
Nicaragua	0.000	0.100	0.000	0.100
Panama Canal Area Military School (SCIATTS)	0.524	0.000	0.425	0.425
Paraguay	0.089	0.125	0.000	0.125
Peru	0.000	0.325	0.000	0.325
Suriname	0.000	0.050	0.000	0.050
Trinidad	0.010	0.000	0.000	0.000
Uruguay	0.167	0.000	0.100	0.100
Venezuela	0.195	0.000	0.250	0.250
Regional Totals	5.074	2.590	2.195	4.785
EAST ASIA AND PACIFIC				
Cambodia	0.122	0.200	0.000	0.200
Korea	0.021	0.000	0.010	0.010
Malaysia	0.318	0.000	0.500	0.500
Mongolia	0.050	0.100	0.000	0.100
Papua New Guinea	0.050	0.125	0.000	0.125
Philippines	0.876	0.000	1.195	1.195
Singapore	0.010	0.000	0.020	0.020
Solomon Islands	0.008	0.000	0.100	0.100
Thailand	0.895	0.000	1.000	1.000
Tonga	0.015	0.000	0.050	0.050
Vanuatu	0.015	0.000	0.050	0.050
Western Samoa	0.015	0.000	0.050	0.050
Regional Totals	2.395	0.425	2.975	3.400

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IMET, Table 3 (Continued)

REGION	FY 1994 IMET Allocations	FY1995 Request for Building Democracy	FY1995 Request for Regional Peace & Security	FY 1995 IMET Allocations
EUROPE				
Albania	0.165	0.200	0.000	0.200
Austria	0.010	0.000	0.015	0.015
Belarus	0.100	0.100	0.000	0.100
Bosnian Federation	0.000	0.000	0.000	0.070
Bulgaria	0.300	0.500	0.000	0.400
Croatia	0.000	0.000	0.000	0.065
Czech Republic	0.500	0.500	0.000	0.500
Estonia	0.152	0.200	0.000	0.200
Finland	0.010	0.000	0.015	0.015
Georgia	0.063	0.075	0.000	0.075
Greece	0.100	0.000	0.050	0.050
Hungary	0.700	0.700	0.000	0.700
Kazakhstan	0.090	0.100	0.000	0.100
Kyrgyzstan	0.050	0.050	0.000	0.050
Latvia	0.195	0.200	0.000	0.200
Lithuania	0.150	0.200	0.000	0.200
Malta	0.018	0.000	0.065	0.065
Macedonia	0.000	0.125	0.000	0.125
Moldova	0.057	0.050	0.000	0.050
Poland	0.700	0.700	0.000	0.700
Portugal	0.500	0.000	0.500	0.500
Romania	0.312	0.500	0.000	0.465
Russia	0.471	0.700	0.000	0.700
Slovakia	0.296	0.350	0.000	0.350
Slovenia	0.113	0.125	0.000	0.125
Spain	0.049	0.050	0.000	0.050
Turkey	1.006	1.000	0.000	1.000
Turkmenistan	0.050	0.050	0.000	0.050
Ukraine	0.600	0.600	0.000	0.600
Uzbekistan	0.000	0.050	0.000	0.050
Regional Totals	6.757	7.125	0.645	7.770

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IMET, Table 3 (Continued)

REGION	FY 1994 IMET Allocations	FY1995 Request for Building Democracy	FY1995 Request for Regional Peace & Security	FY 1995 IMET Allocations
SOUTH ASIA				
Bangladesh	0.182	0.000	0.175	0.175
India	0.152	0.000	0.200	0.200
Maldives	0.000	0.050	0.000	0.050
Nepal	0.106	0.100	0.000	0.100
Sri Lanka	0.100	0.100	0.000	0.100
Regional Totals	0.540	0.250	0.375	0.625
NON-REGIONAL				
IMET Administrative Costs	0.364	0.000	0.380	0.380
Non-Regional Totals	0.364	0.000	0.380	0.380
IMET Grand Totals	$22.250	$14.200	$11.380	$25.500

Table 4

PROMOTING PEACE
REGIONAL PEACE AND SECURITY

Economic Assistance
[Economic Support Fund (ESF)]

FY1994 and FY1995 Funding (Dollars in Millions) (E=Earmark)

Country/Program by Geographical Region	Actual FY1994 Funding	FY1995 Budget Request	FY1995 Allocated Funding
MIDDLE EAST			
Egypt	$814 .930E	$815.000E	$815.000E
Israel	1,200.000E	1,200.000E	1,200.000E
Jordan	9.000	7.200	7.200
Lebanon	3.639	4.000	4.000
Middle East Regional Cooperation	5.000	7.000	7.000
Morocco	2.971	0.000	0.000
Multilateral Working Group (Middle East Peace Process)	1.000	5.000	3.000
Tunisia	0.985	0.000	0.000
West Bank-Gaza	27.500	75.000	75.000
Regional Totals	2,065.025	2,113.200	2,111.200
AMERICA REPUBLICS AND CARIBBEAN			
Bolivia	24.995	36.000	16.000 /B
Colombia	1.022	0.000	0.000
El Salvador	44.291	30.000	16.000
Guatemala	0.300	2.000	2.000
Guyana	1.000	0.000	0.000
Haiti	21.830	15.000	71.400
Latin America and Caribbean (LAC) Regional	5.845	14.500	10.000
Nicaraga	9.999	12.000	6.000
Panama	3.953	0.000	0.000
Peru	0.000	8.500	5.500 /B
Regional Totals	113.235	128.000	126.900

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ESF, Table 4 (Continued)

Country/Program by Geographical Region	Actual FY1994 Funding	FY1995 Budget Request	FY1995 Allocated Funding
AFRICA			
Africa Regional	15.300	20.000	7.400
Regional Totals	15.300	20.000	7.400
EUROPE			
Cyprus	14.999E	15.000	15.000E
Macedonia	5.000	0.000	0.000
Turkey	119.978	100.000	50.000
Regional Total	139.977	115.000	65.000
EAST ASIA AND PACIFIC			
Cambodian Economic Development	14.861	10.000	10.000
East Asia Regional	0.000	14.500	9.500
South Pacific Tuna Treaty	14.000	9.400	14.000
Regional Totals	28.861	33.900	33.500
SOUTH ASIA			
Afghanistan Humanitarian	1.995	0.000	0.000
Regional Totals	1.995	0.000	0.000
OTHER, NON-REGIONAL			
International Criminal Justice	0.000	0.000 /D	5.000
Subtotals	0.000	0.000	5.000
ESF Grand Totals	$2,364.393 /A	$2,410.100 /C	$2,349.000 /C

Notes:

/A Total FY 1994 allocation excludes $169,000 for Washington DC parking fines withheld pursuant to Section 574, P.L. 103-87, the FY1994 Foreign Operations Appropriations Act.

ESF, Table 4 (Continued)

Notes, Continued

/B ESF funding for Bolivia ($16 million) and Peru ($4 million) is furnished as part of the Andean Narcotics Initiative.

/C The FY 1995 ESF request and allocation totals do not include a $19.600 million appropriation for the International Fund for Ireland; this funding, as in previous years, is furnished as a separate account under Title II—Bilateral Assistance, of the annual Foreign Operations Appropriations Act.

/D Funding for the International Criminal Justice (ICJ) program was originally requested in the FY 1995 budget submission as a non-ESF budget item; however, Congress authorized the ICJ as an ESF appropriation ($5.0 million) in P.L. 103-306, the FY 1995 Foreign Operations Appropriations Act.

Table 5

PROMOTING PEACE
REGIONAL PEACE AND SECURITY

International Peacekeeping Operations (PKO)

FY1994 and FY1995 Funding (Dollars in Millions)

PKO Program	FY 1994 PKO Allocations	FY 1995 Budget Request	FY 1995 PKO Allocations
Africa Regional PKO	$0.000	$10.050	$5.000
CEE Joint PKO	0.000	10.000	2.800
Conference on Security and Cooperation in Europe (CSCE)	0.620	7.000	4.000
Economic Community of West African States (ECOWAS)	6.690	0.000	0.000
Haiti International Criminal Investigative and Training (ICITAP)Assistance Program	7.000	0.000	0.000
Haiti Multinational Force (MNF)	8.010	0.000	27.200
Haiti Sanctions (MOG)	1.180	0.000	0.000
Haiti OAS (Organization of American States) Observers	13.000	3.770	0.000
Multinational Force and Observers (MFO), Sinai	16.700	17.000	17.000
Nepal	0.000	0.030	0.000
New Independent States (NIS) PKO	0.000	5.150	0.000
Organization of African Unity	2.000	5.000	2.000
Sanctions Enforcement	11.235	17.000	17.000
Somalia ICITAP	4.000	0.000	0.000
United Nations Forces in Cyprus (UNFICYP)	6.000	0.000 /A	0.000
War Crimes Tribunal	3.000	0.000	0.000
PKO Grand Total	$79.435	$75.000	$75.000

Note:

/A For FY1995, funding for UNFICYP has been transferred from the voluntary PKO contributions category to the assessed PKO charges category.